



**United Hospital Fund**

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## **Medicaid in New York: Looking Back (2000 – 2010)**

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**United Hospital Fund**

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# Medicaid in New York: Looking Back (2000 – 2010)

- **Snapshot: scope and major roles**
- **Medicaid enrollment: the decade in review**
- **Medicaid spending: the decade in review**

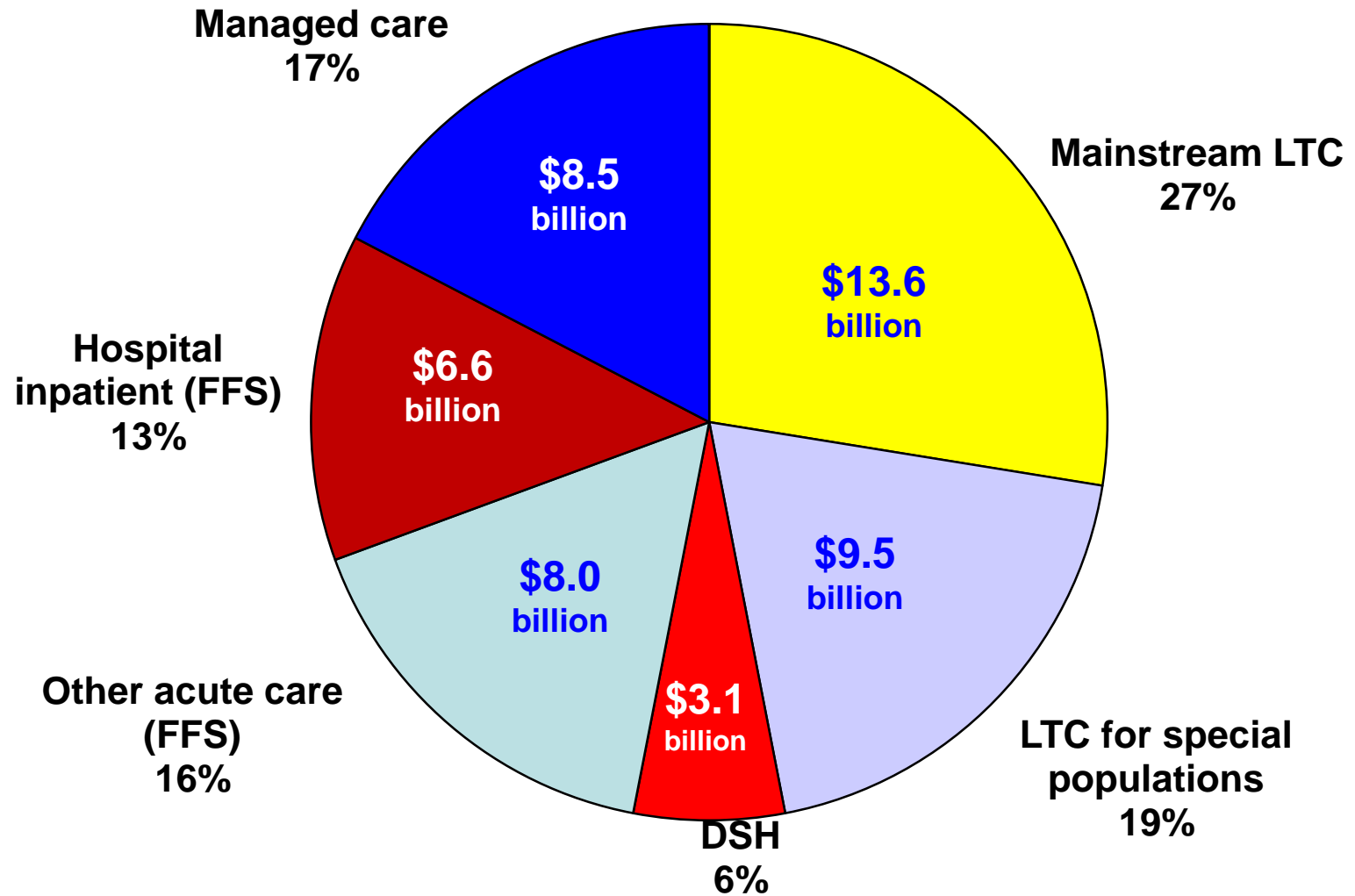
# Medicaid in New York: Key Roles

- **Cover 4.7 million low-income New Yorkers**
  - 1.8 million children
  - 1.8 million adults (under 65 and without disabilities)
  - 1.1 million elderly or disabled beneficiaries
  
- **Finance delivery of diverse services**
  - Half of all births
  - Three-fourths of all nursing home days
  
- **Drive one-third of state's health care economy**
  - \$49.4 billion in FFY 2009

Source:  
Note:

United Hospital Fund analysis of NYS DOH data, CMS 64 data, and CMS NHE data.  
Enrollment is from February 2010 and does not include 400,000 children in CHIP.

# Medicaid Spending by Service Area (2009)

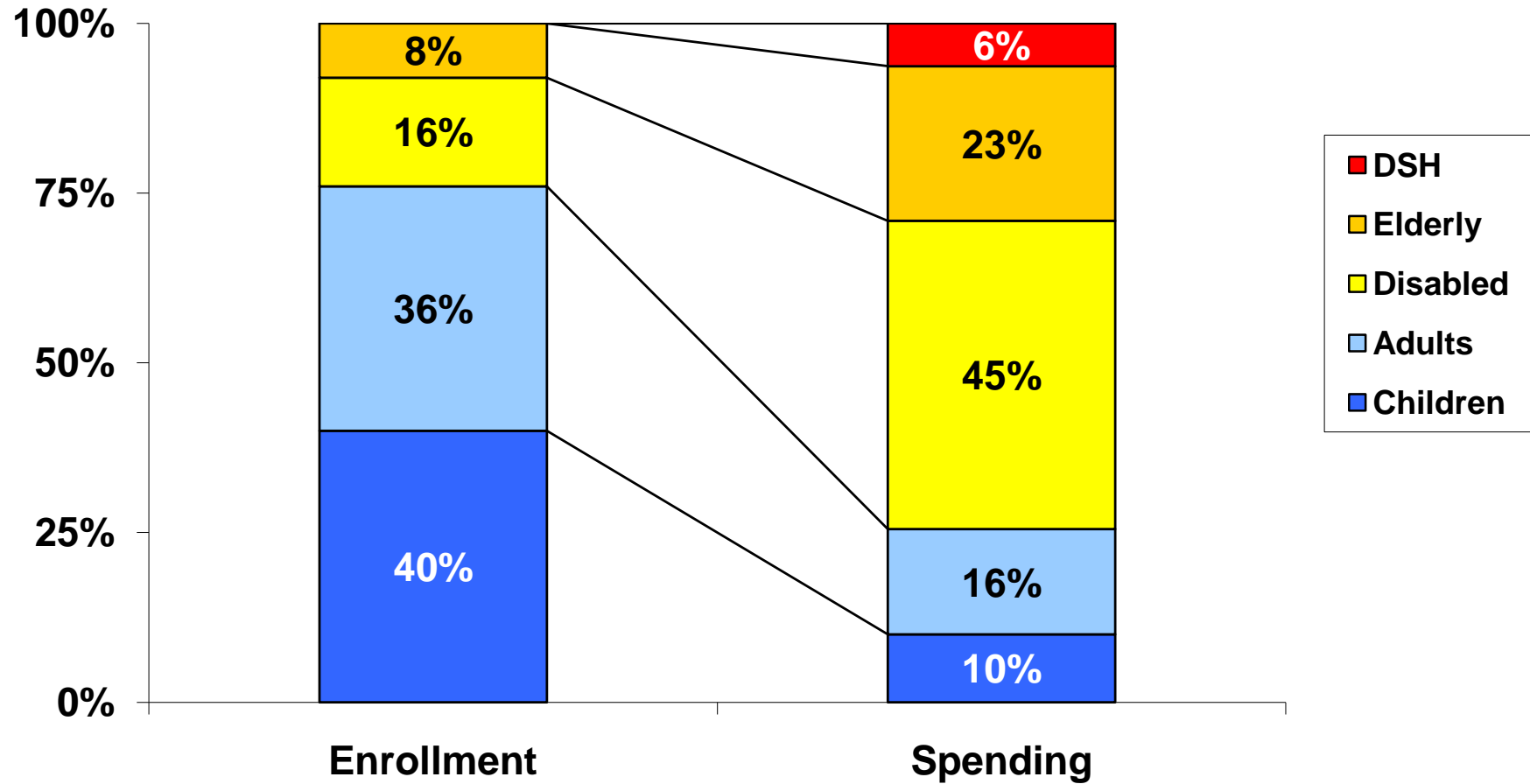


**\$49.4 billion in 2009**

Source:  
Note:

United Hospital Fund analysis of CMS 64 data and NYS DOH MARS 72 data.  
Data are for FFY 2009. Shares do not sum to totals due to rounding.

# Medicaid in New York: Enrollment and Spending (2008)

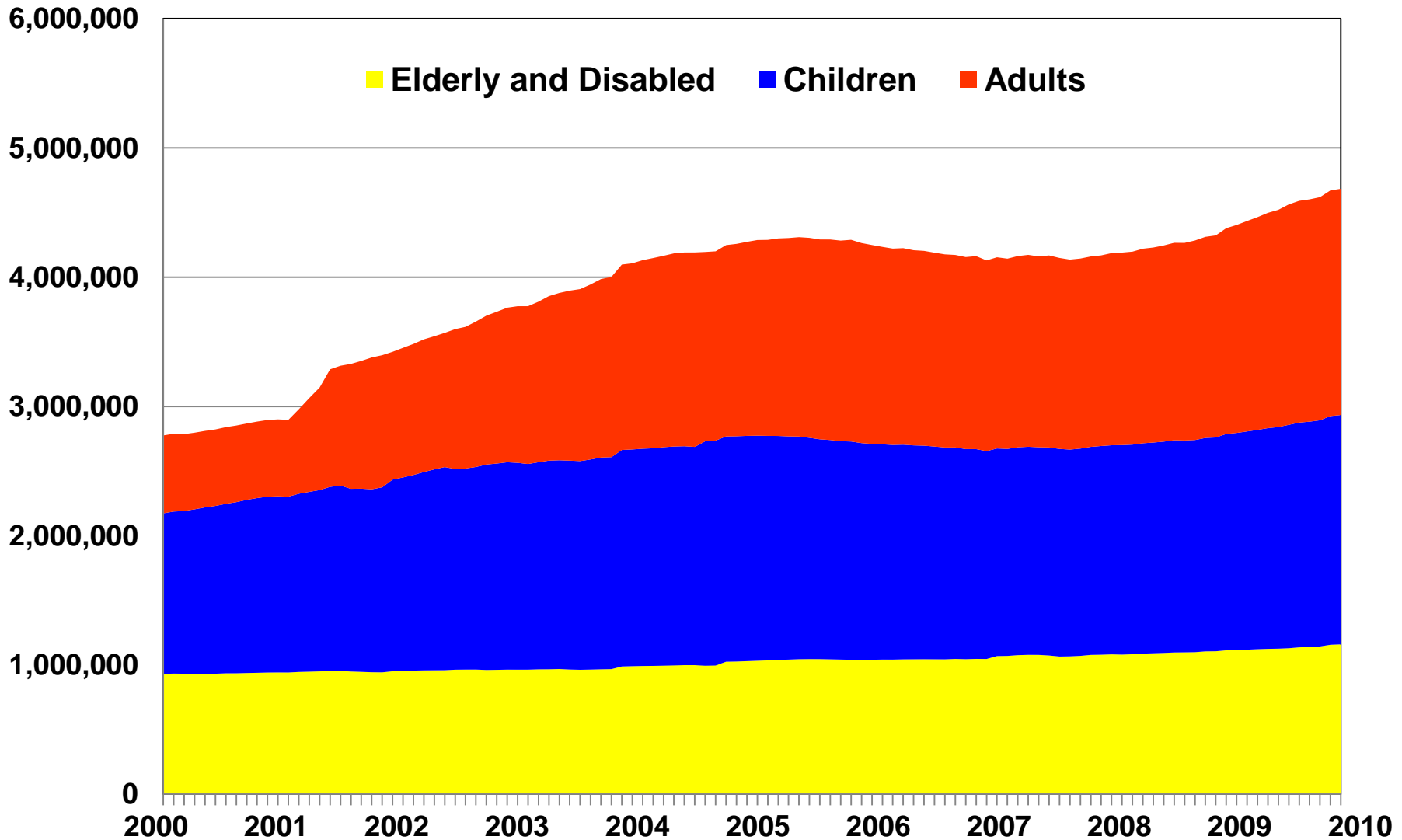


Source:  
Note:

United Hospital Fund analysis of CMS 64 and MSIS data for FFY 2008.  
Medicaid spending does not include administration.

# Medicaid Enrollment: The Decade in Review

# Medicaid Enrollment (2000 – 2010)



Source: United Hospital Fund analysis of NYS DOH enrollment reports.  
 Note: Data are for September 2000 through February 2010.

# Drivers of Medicaid Enrollment Growth (2000 – 2010)

## ➤ Policy

### ➤ Eligibility

➤ Family Health Plus

➤ *Aliessa v. Novello*

### ➤ Enrollment

➤ Simplification reforms (too many to list)

## ➤ Economics

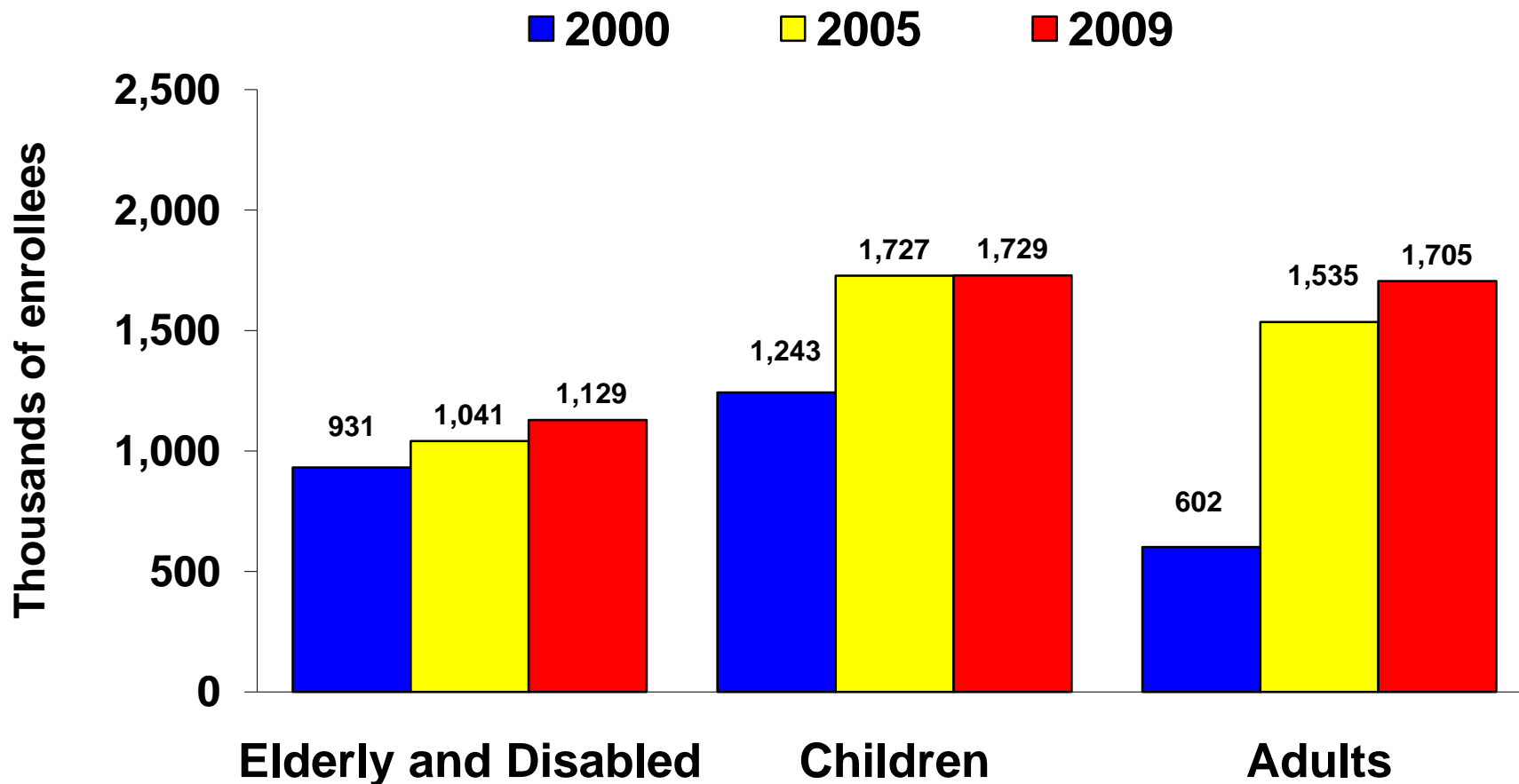
### ➤ Cyclical

➤ Recessions beginning March 2001 and December 2007

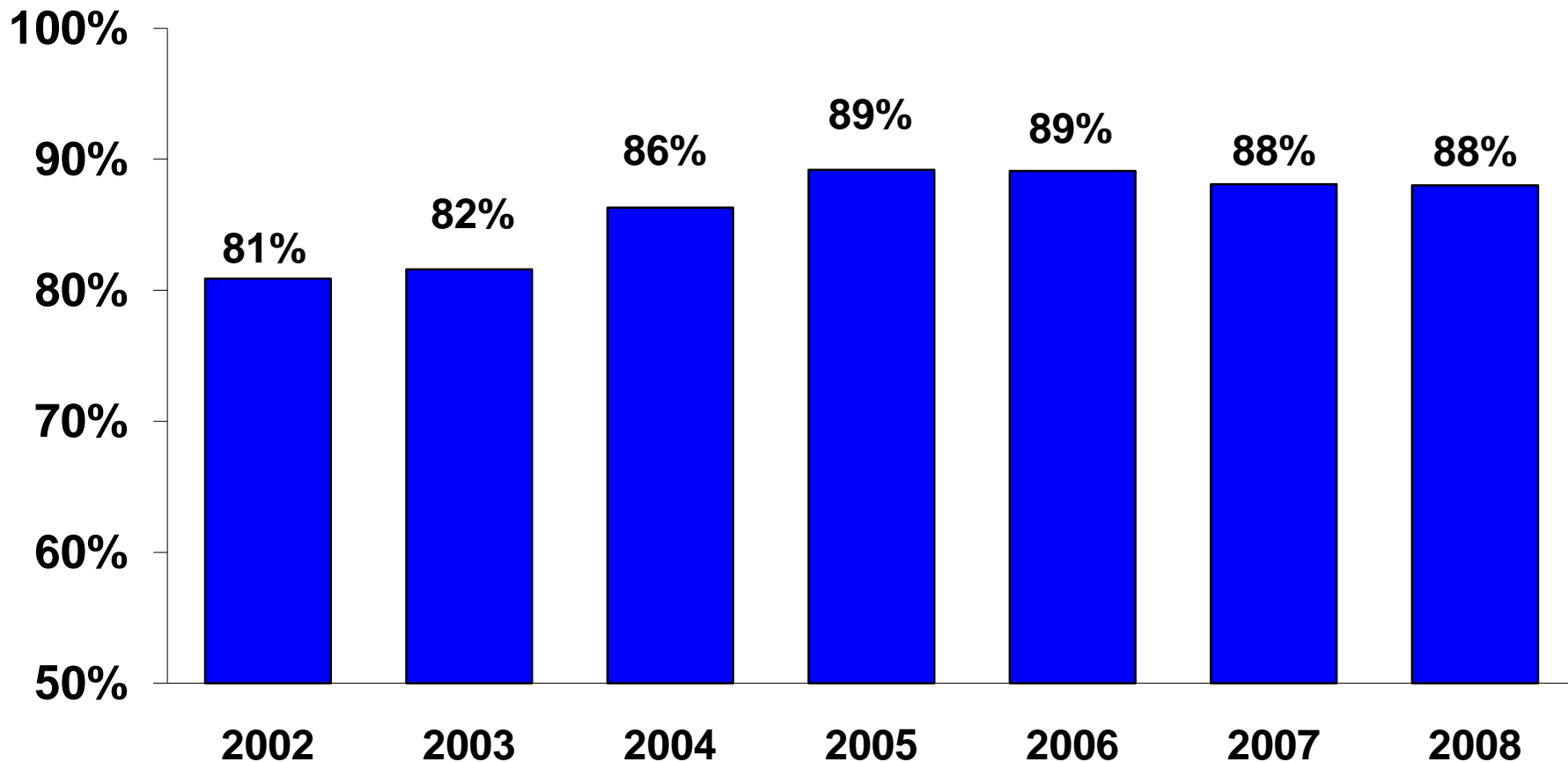
### ➤ Structural

➤ Erosion of employer-based coverage

# Medicaid Enrollment by Eligibility Category (2000 – 2009)



# Participation in Medicaid and CHIP: **Children** (2002 – 2008)



Source:

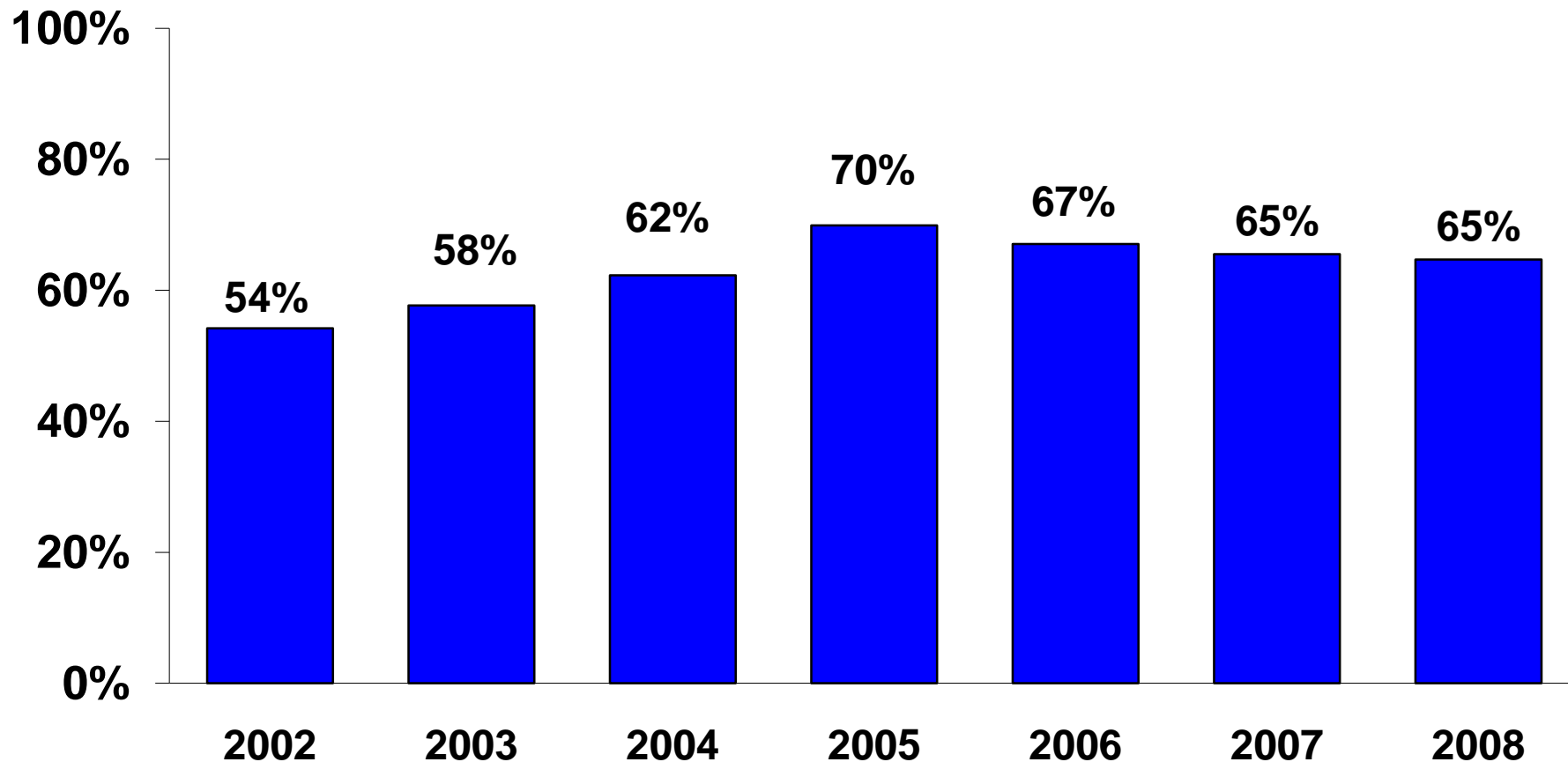
United Hospital Fund analysis of CPS and NYS DOH enrollment data.

Note:

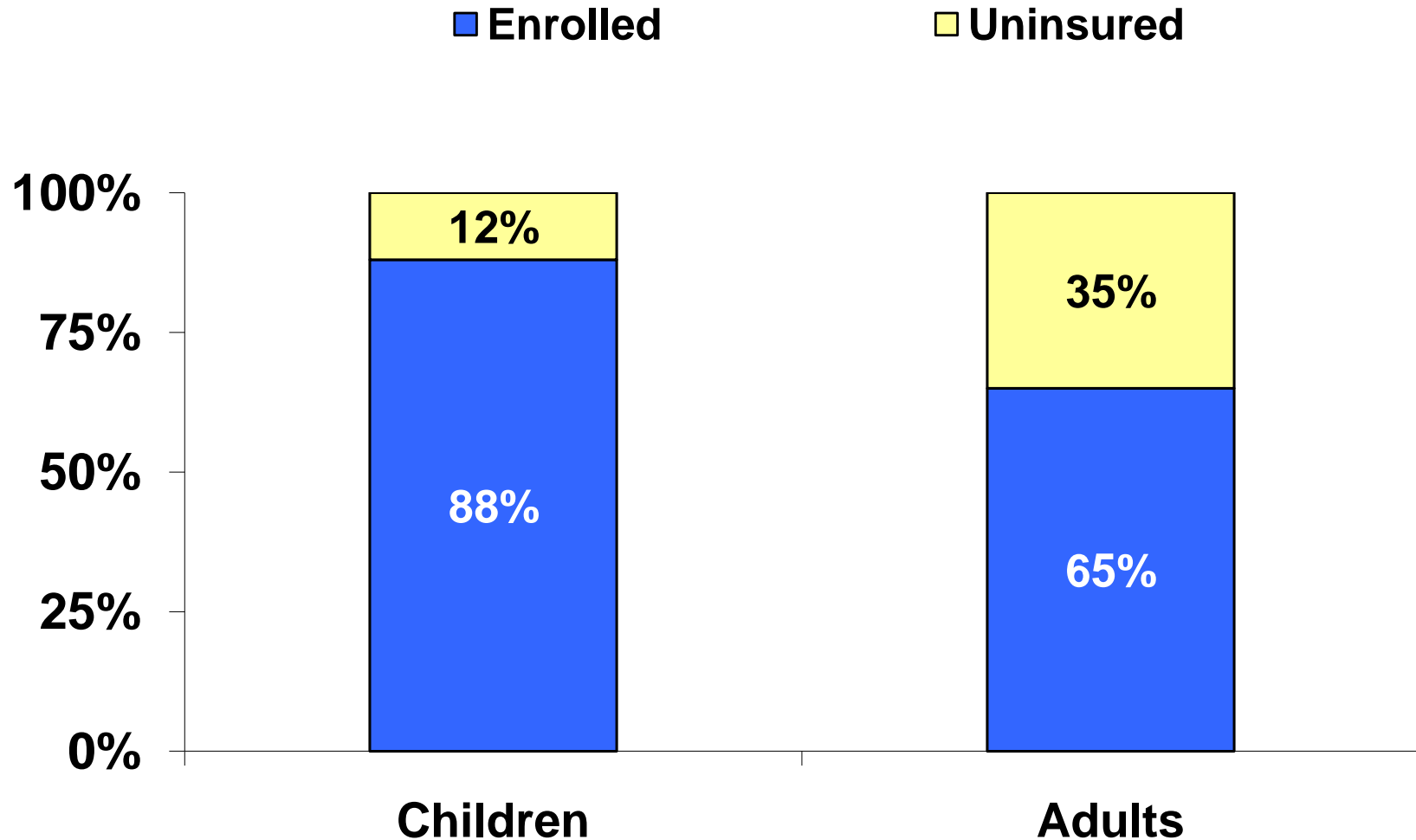
Estimates include eligibility for and enrollment in CHIP.

Estimates consider only those eligible individuals without private coverage.

## Participation in Medicaid: **Adults** (2002 – 2008)



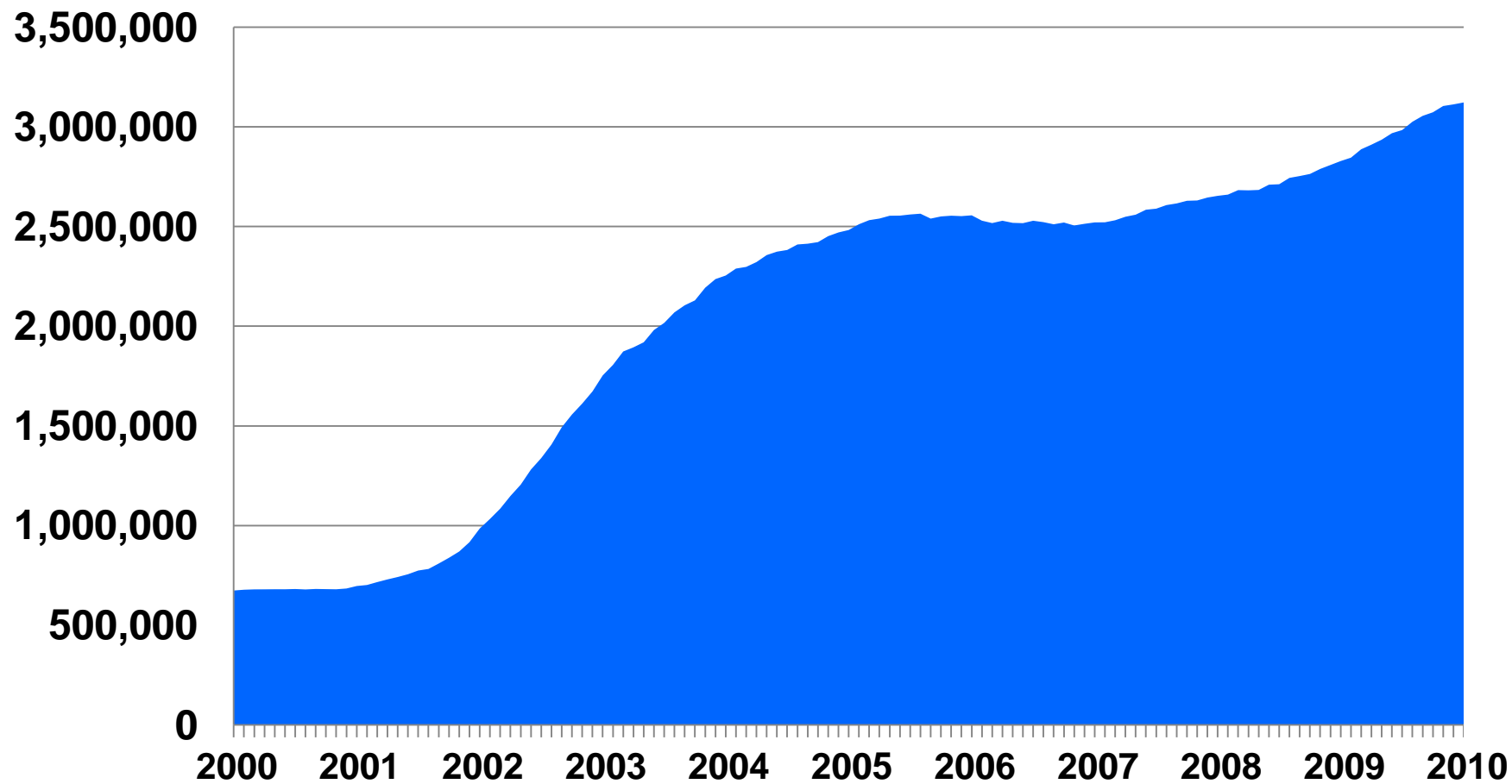
# Participation Rates for Public Coverage in New York (2008)



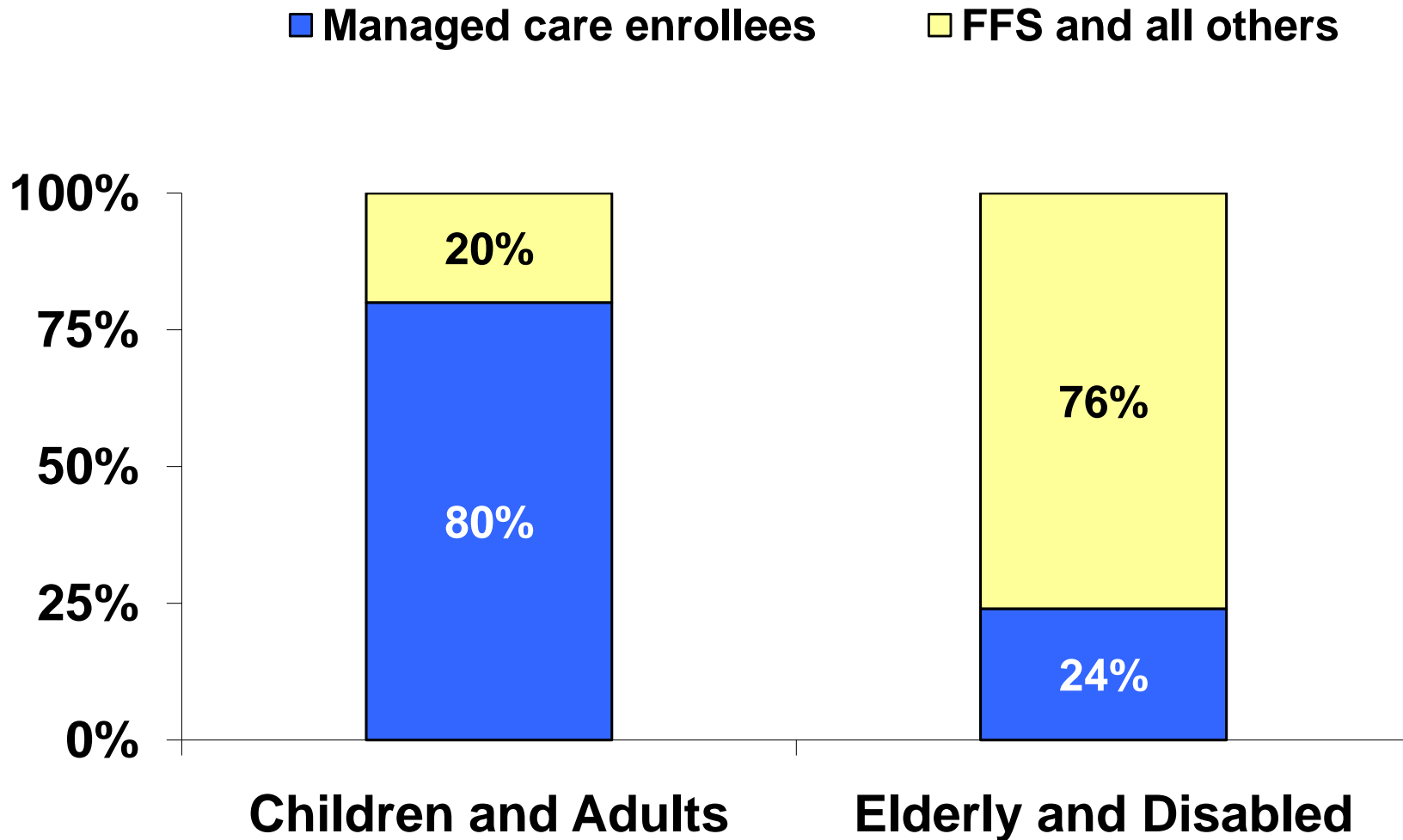
Source:  
Note:

United Hospital Fund analysis of CPS and NYS DOH enrollment data.  
Data are for 2008. Data for children include CHPlus.  
Estimates consider only those eligible individuals without private coverage.

# Medicaid Managed Care Enrollment in New York (2000 – 2010)



# Managed care penetration within Medicaid (2009)



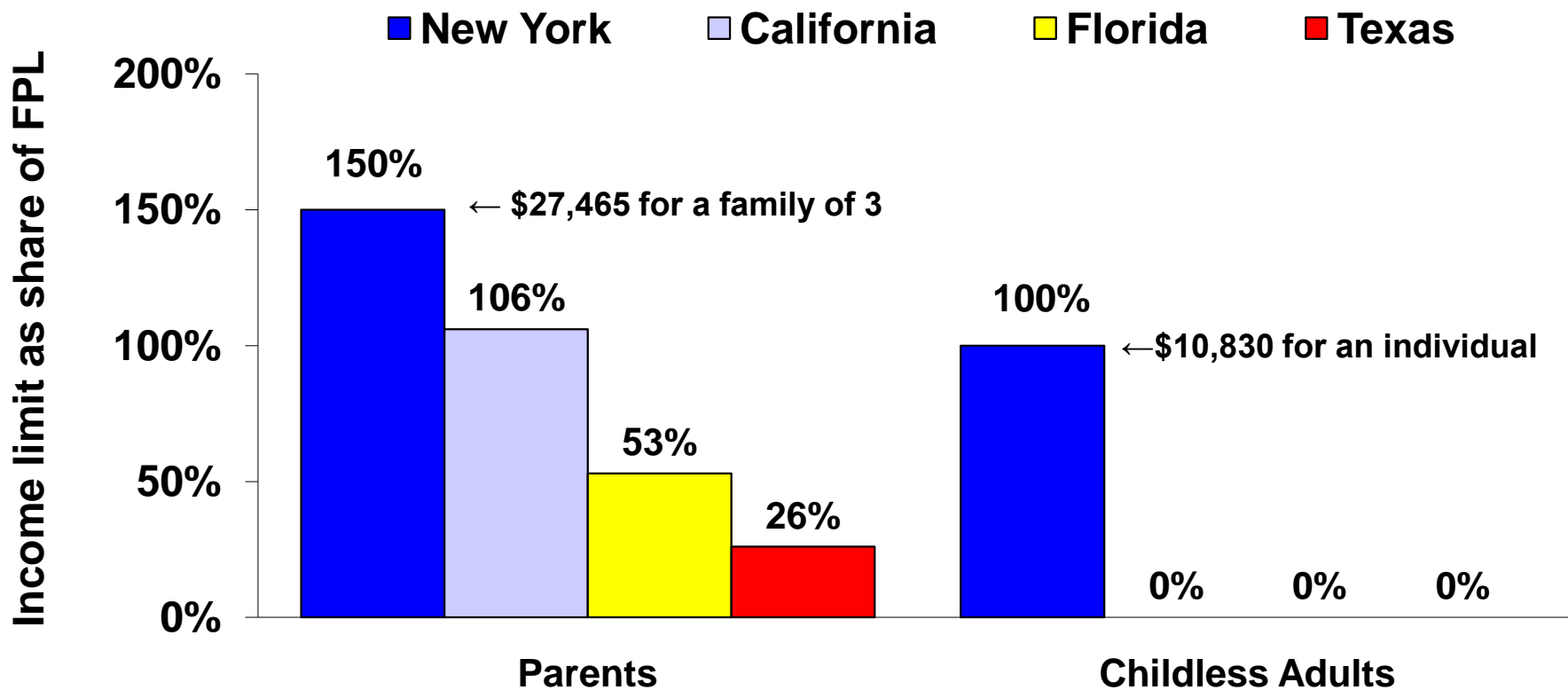
Children and Adults

Elderly and Disabled

Source:  
Note:

United Hospital Fund analysis of NYS DOH enrollment reports.  
Data are from December 2009.

# Medicaid Eligibility Limits for Adults: Select States (2010)



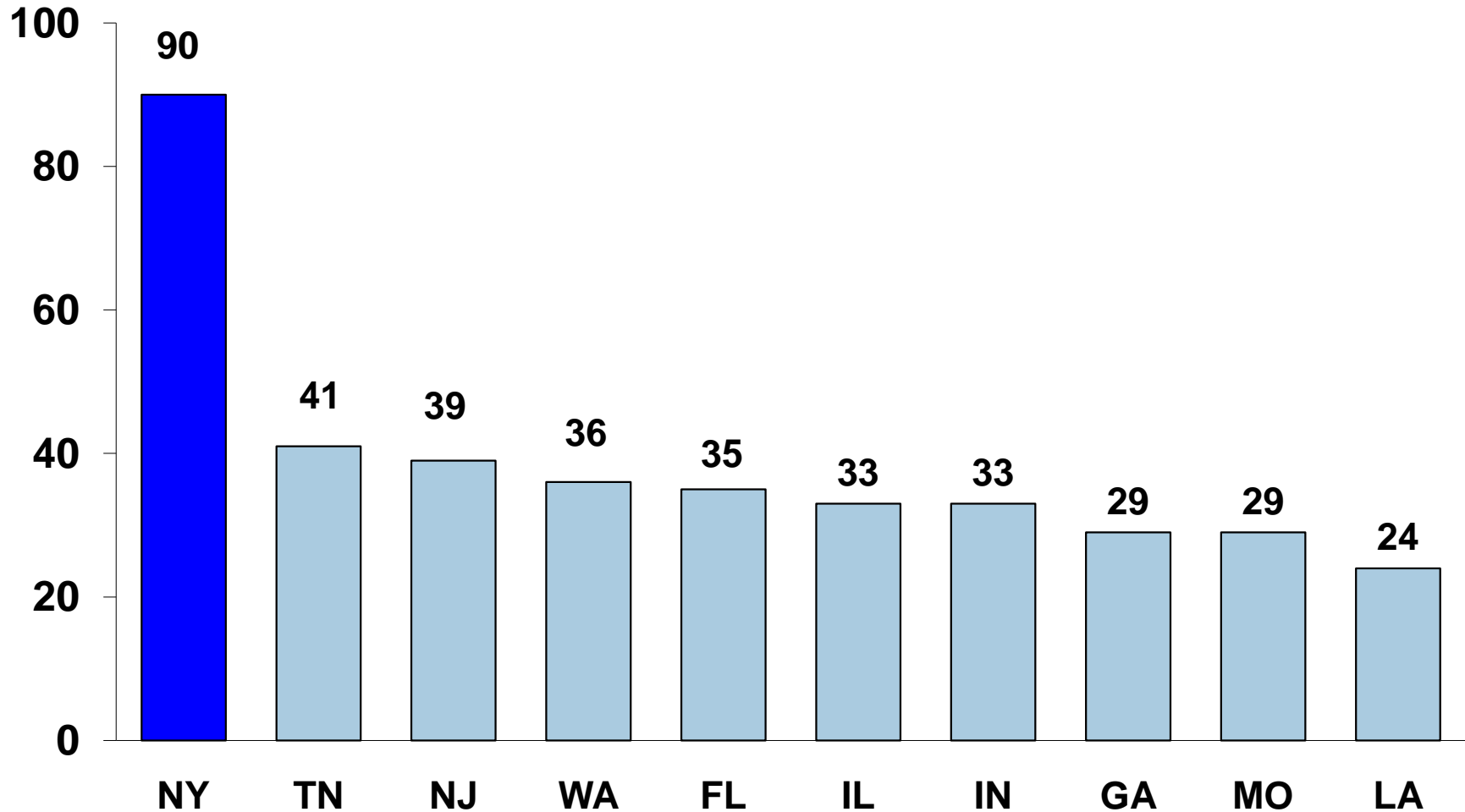
## Medicaid Eligibility Limits for Adults

Source:  
Note:

Kaiser Family Foundation State Health Facts.

Medicaid in New York includes Family Health Plus. Eligibility levels shown do not reflect income disregards. Some counties in California, Texas, and Florida provide health care services to some low-income childless adults. In some cases, Medicaid funds may be used directly or indirectly; however, these states provide no statewide Medicaid eligibility for childless adults.

# Adults per 100 Children Enrolled in Medicaid by State (2008)



Source:

Note:

United Hospital Fund analysis of CMS MSIS data.

Enrollment includes all beneficiaries enrolled at any point during FFY 2008.

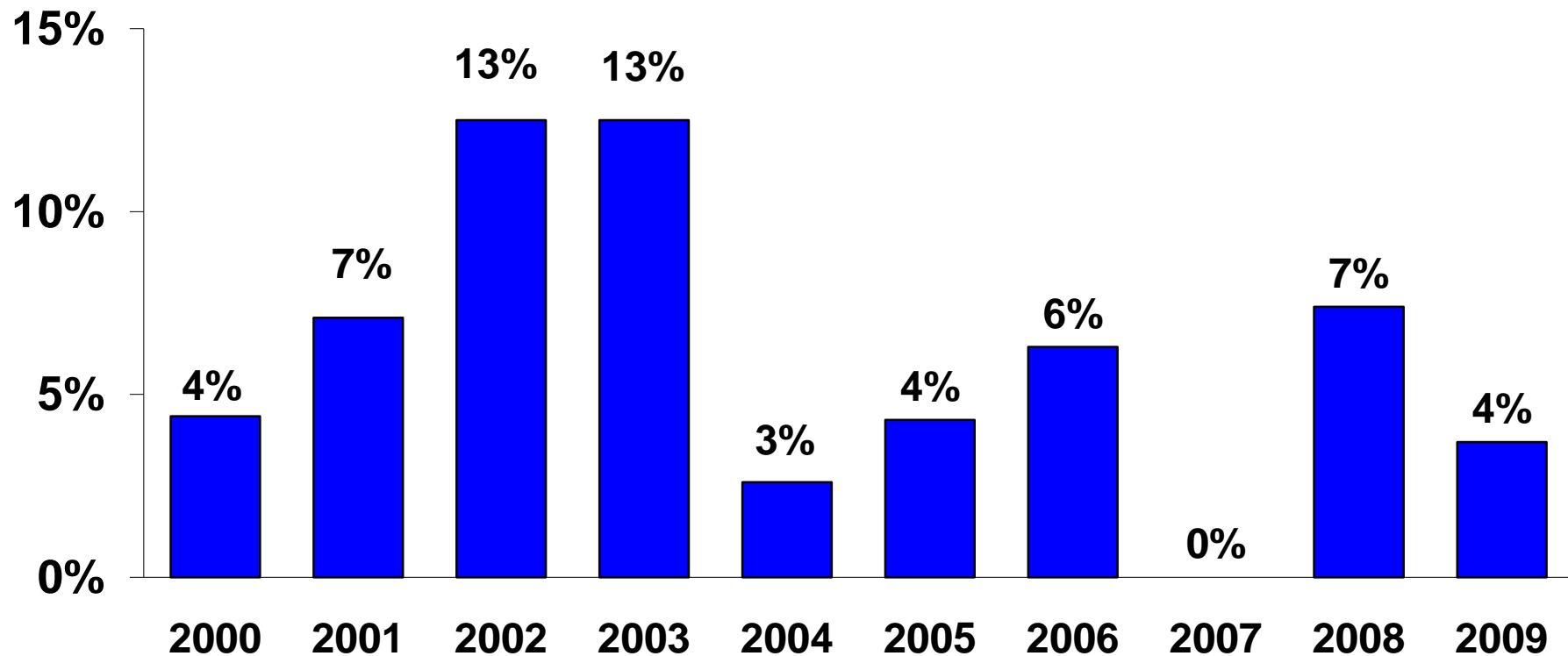
Data for TX was unavailable; data for CA is not included because enrollment substantial number of adults eligible only for family planning services under a waiver.

# Medicaid Enrollment: The Decade in Review

- **66% increase since 2000**
  - **Elderly and disabled: incremental growth**
  - **Children: substantial growth that levels off**
  - **Adults: enrollment nearly triples**
  
- **900,000 eligible but uninsured New Yorkers**
  
- **Shift to Medicaid managed care**
  
- **Impact of national health reform on New York:**
  - **Eligibility levels will change very little**
  - **Enrollment efforts remain paramount**
  - **From outlier state to national model**

# Medicaid Spending: The Decade in Review

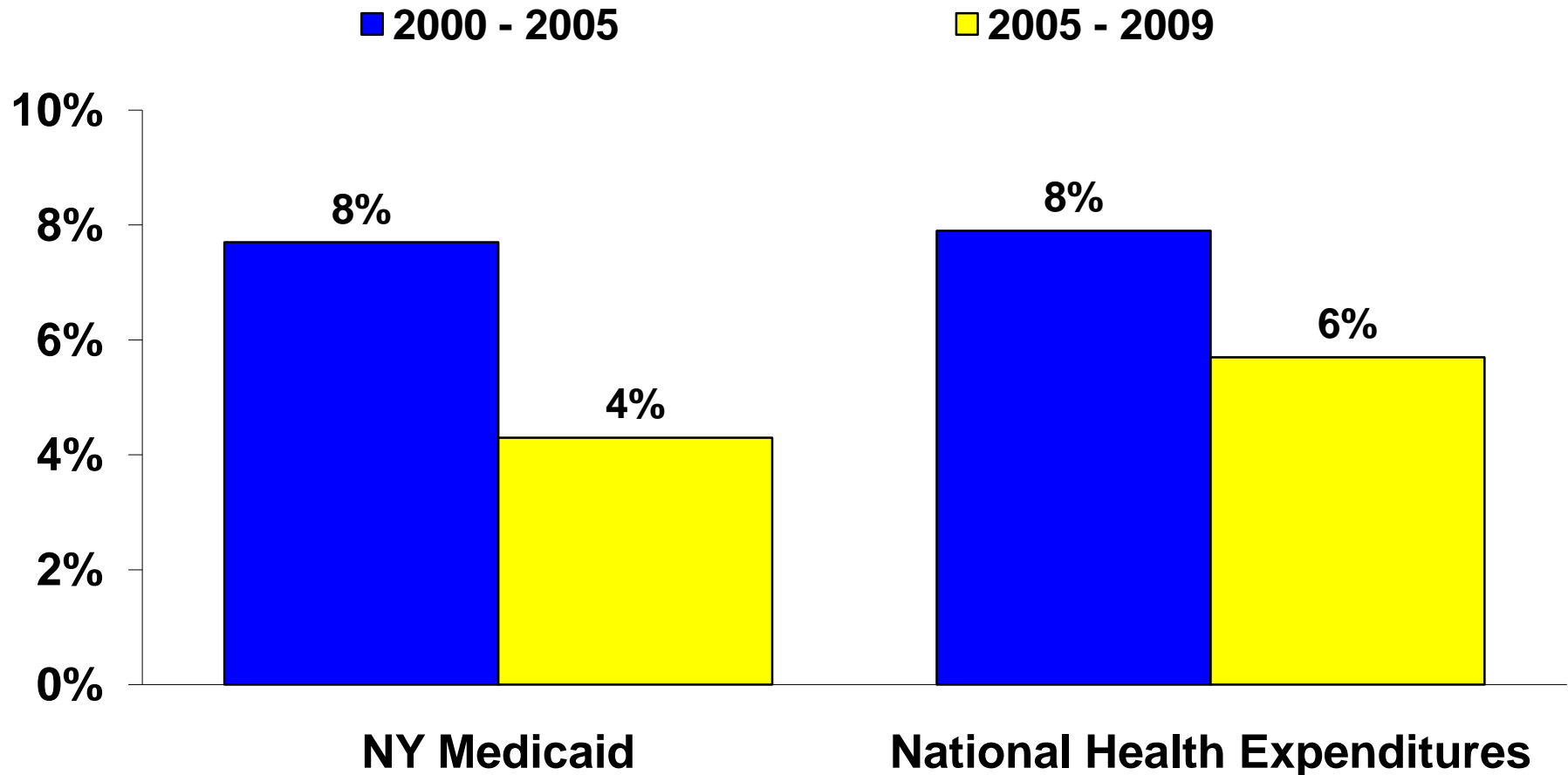
# Annual Medicaid Spending Growth in New York (2000 – 2009)



Source: United Hospital Fund analysis of CMS 64 data.

Note: Spending is for FFYs and includes all funds; administration is not included.  
For 2006 and 2007, annual growth rates are adjusted to exclude declines in Rx drug spending triggered by implementation of Medicare Part D.

# NY Medicaid Spending Growth vs. NHE: (2000 – 2009)

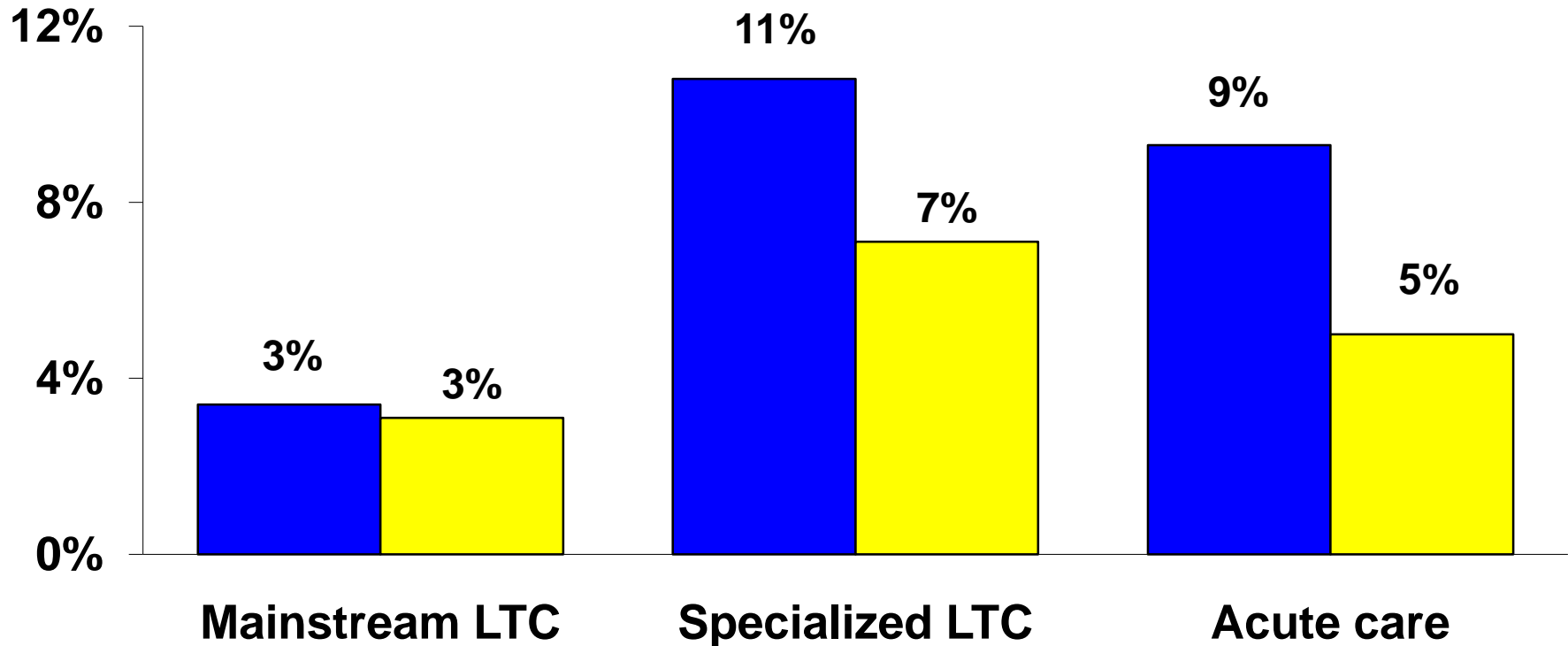


Source: United Hospital Fund analysis of CMS 64 and CMS NHE data.

Note: NY Medicaid spending is for FFYs and includes all funds; administration is not included. For the 2005 to 2009 period, average annual growth rates are adjusted to exclude declines in Rx drug spending triggered by implementation of Medicare Part D.

# Medicaid Spending Growth by Service Category (2000 – 2009)

■ 2000 - 2005      ■ 2005 - 2009

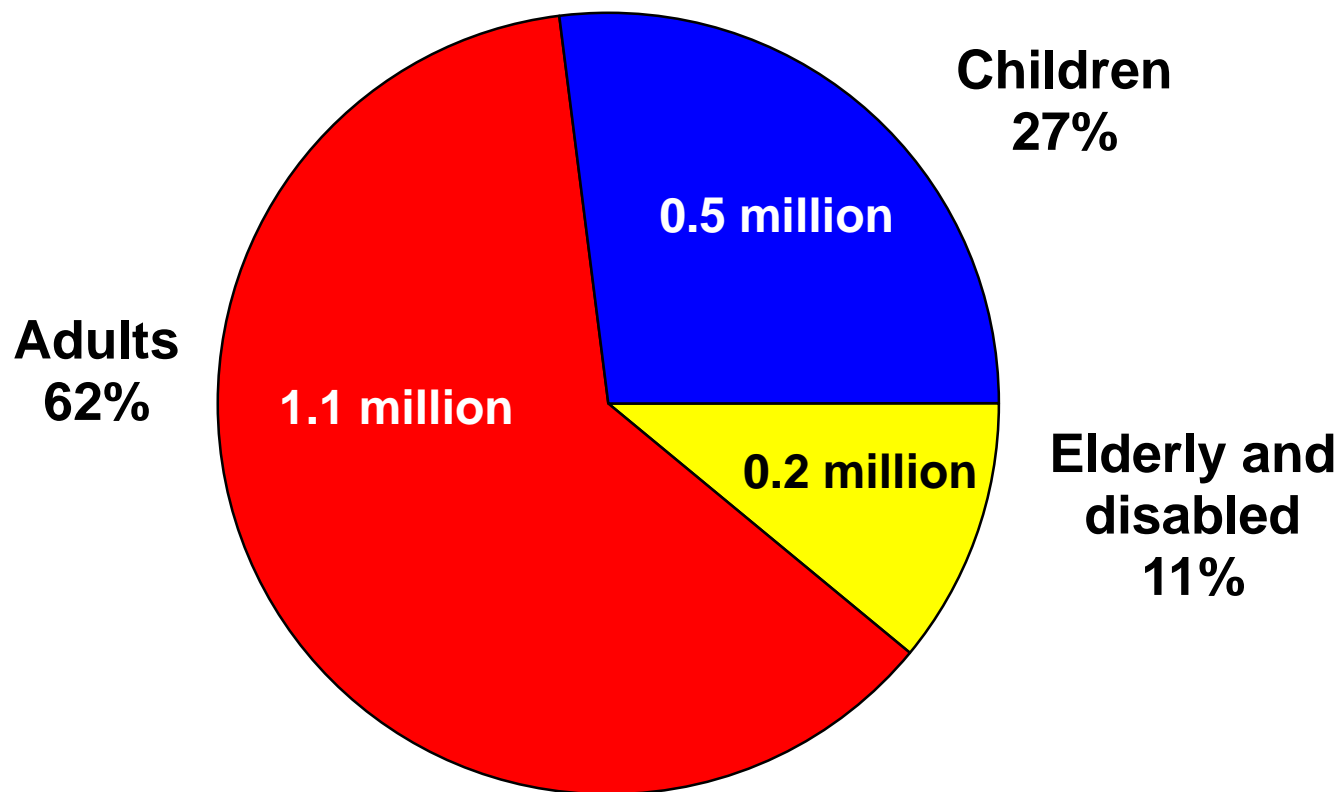


Source:  
Note:

United Hospital Fund analysis of CMS Form 64.

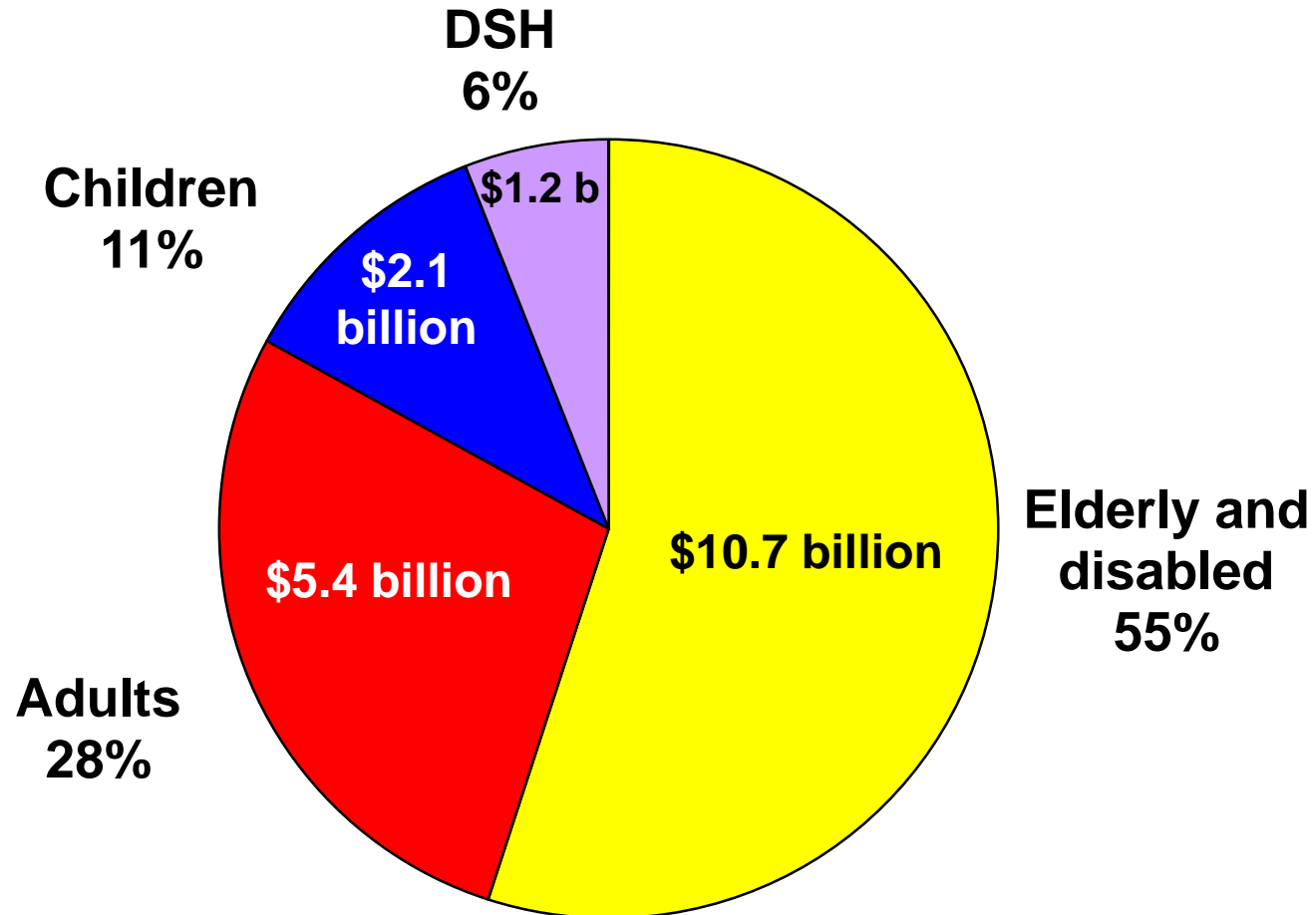
Mainstream LTC includes skilled nursing facilities, home health, and personal care; specialized LTC includes intermediate care facilities, home and community-based services for the developmentally disabled, and residential psychiatric facilities; acute care includes managed care premiums, FFS payments to hospitals for inpatient and outpatient services, and FFS payments to clinics and community health centers. To ensure consistency among service categories and across time periods, outpatient prescription drugs are excluded due to implementation of Medicare Part D.

# Increase in Enrollment by Eligibility Category (2000 – 2009)



**Increase of 1.8 million**

# Increase in Spending by Eligibility Category (2000 – 2009)

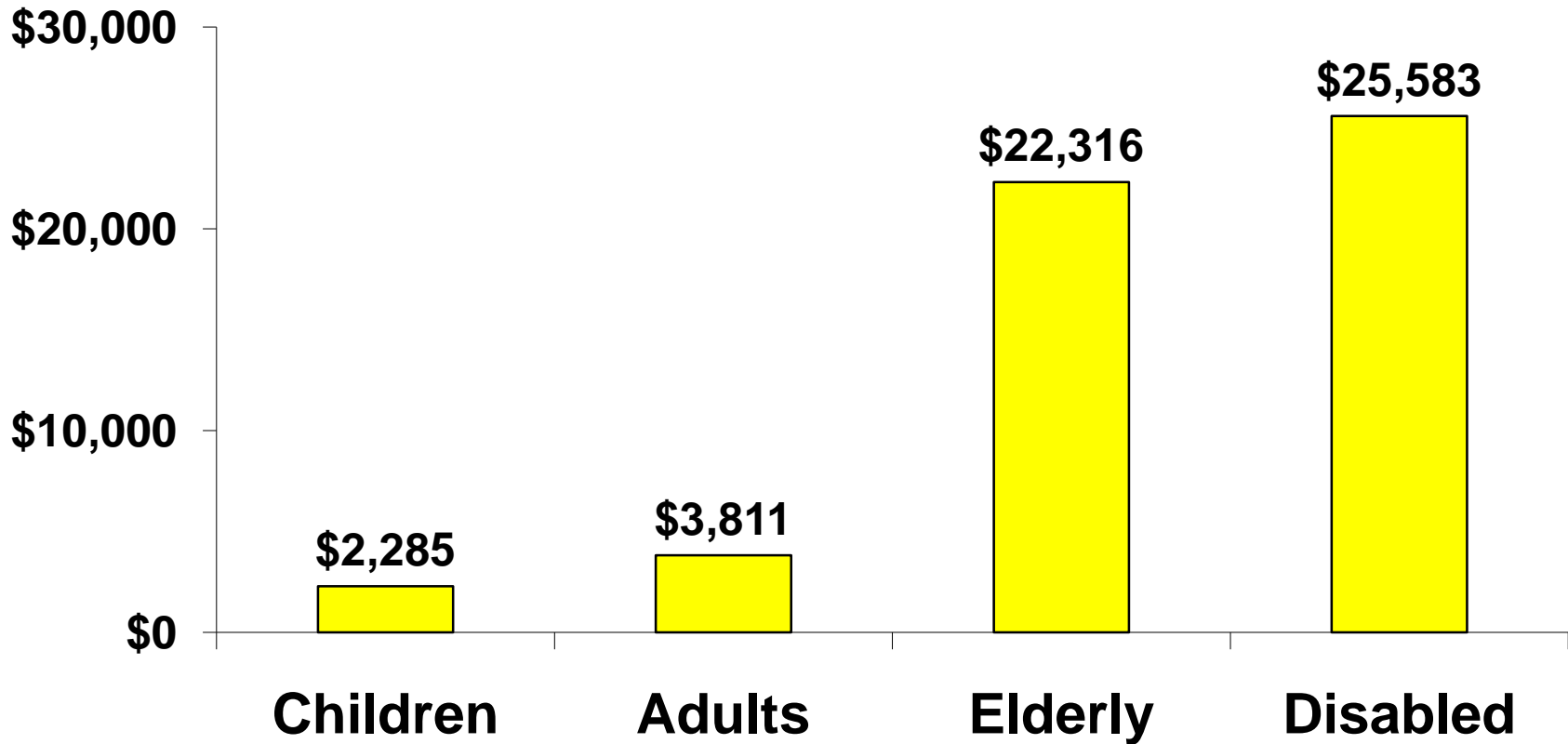


**Increase of \$19.4 billion**

Source:  
Note:

United Hospital Fund analysis of CMS 64, CMS MSIS, and NYS DOH data.  
Spending is from FFY 2000 to FFY 2009.

# Medicaid Spending per Beneficiary (2008)



# Medicaid Spending: The Decade in Review

- **Overall Medicaid spending growth:**
  - Lower than growth in national health expenditures
    - Despite substantial increases in enrollment
  - Higher than growth in NY State revenue
  
- **Growth rates vary across service categories**
  
- **Growth concentrated among elderly and disabled**
  
- **Impact of national health reform on New York:**
  - Substantial new federal support starting in 2014
  - Fiscal stress and uncertainty before 2014